UNITED STATES ENVIRONMENTAL PROTECTION

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# UNITED STATES ENVIRONMENTAL PROTECTION AGENCY-REGION 7

## REGION VII 901 NORTH 5<sup>th</sup> STREET KANSAS CITY, KANSAS 66101

# BEFORE THE ADMINISTRATOR

IN THE MATTER OF	) Docket No. FIFRA 07-2012-0028
Willowood USA LLC Roseburg, Oregon	) CONSENT AGREEMENT ) AND
Respondent	) FINAL ORDER )

## **CONSENT AGREEMENT AND FINAL ORDER**

The U.S. Environmental Protection Agency, Region VII ("EPA" or "Complainant"), and Willowood USA LLC (Respondent) have agreed to a settlement of this action before filing of a complaint, and thus this action is simultaneously commenced and concluded pursuant to Rules 22.13(b), 22.18(b)(2), and 22.18(b)(3) of the Consolidated Rules of Practice Governing the Administrative Assessment of Civil Penalties, Issuance of Compliance or Corrective Action Orders, and the Revocation, Termination or Suspension of Permits (Consolidated Rules).

# **FACTUAL ALLEGATIONS**

# Jurisdiction and Statutory Requirements

- 1. This is an administrative action for the assessment of civil penalties instituted pursuant to Section 14 of the Federal Insecticide, Fungicide, and Rodenticide Act (FIFRA), 7 U.S.C. § 1361.
- This Complaint serves as notice that the United States Environmental Protection
   Agency (EPA) has reason to believe that Respondent has violated Section 12 of FIFRA, 7 U.S.C.
   § 136j.

#### **Parties**

- 3. The Complainant, by delegation from the Administrator of the EPA and the Regional Administrator, EPA, Region VII, is the Director of the Water, Wetlands and Pesticides Division, EPA, Region VII.
- The Respondent is Willowood USA, a limited liability corporation, located at 1600
   NW Garden Valley Boulevard, Roseburg, Oregon.

## Statutory and Regulatory Background

- 5. Section 2(t) of FIFRA, 7 U.S.C. § 136(t), defines a "pest as any insect, rodent, nematode, fungus, weed, or any other form of terrestrial or aquatic plant or animal life or virus, bacteria, or other microorganism (except viruses, bacteria, or other living microorganisms on or in living man or other living animals) which the Administrator declares to be a pest under Section 25(c)(1) of FIFRA, 7 U.S.C. § 136w(c)(1)".
- 6. Section 2(u) of FIFRA, 7 U.S.C. § 136(u), defines the term "pesticide" to mean any substance or mixture of substances intended for preventing, destroying, repelling, or mitigating any pest.
- 7. Section 2(s) of FIFRA, 7 U.S.C. § 136(s), defines the term "person" to mean any individual, partnership, association, corporation, or any organized group of persons whether incorporated or not.
- 8. Section 2(q)(1)(F) of FIFRA, 7 U.S.C. § 136(q)(1)(F), states that a pesticide is "misbranded" if the labeling accompanying it does not contain directions for use which are necessary for effecting the purpose for which the product is intended and if complied with, together with any requirements imposed under section 3(d) of FIFRA, are adequate to protect

health and the environment.

- 9. Section 2(gg) of FIFRA, 7 U.S.C. § 136(gg), defines the term "to distribute or sell" to mean to distribute, sell, offer for sale, hold for distribution, hold for sale, hold for shipment, ship, deliver for shipment, release for shipment, or receive, and (having so received) deliver or offer to deliver.
- 10. Section 12(a)(1)(E) of FIFRA, 7 U.S.C. § 136(a)(1)(E), states that it is unlawful for any person in any State to distribute or sell to any person a pesticide which is adulterated or misbranded.

#### General Allegations

- 11. Between January 25, 2012, and February 9, 2012, Respondent imported three shipments of Willowood Clethodin 2EC, a registered pesticide, EPA Registration No. 87290-11.
- 12. On January 26, 2012, an inspection was conducted at a facility belonging to Omnium located at 1417 Lower Lake Road, St. Joseph, Missouri.
- 13. Documentation gathered and observations made during the inspection at the above facility, indicated that each of the drums of Willowood Clethodin 2EC did not have a complete accepted EPA label attached to it.

## **Violations**

14. The Complainant herby states and alleges that Respondent has violated FIFRA and federal regulations promulgated thereunder as follows:

#### Count 1

- 15. The facts stated in paragraphs 11 through 13 are realleged and incorporated as if fully stated herein.
- 16. On or about January 25, 2012, Respondent imported 80 drums of Willowood Clethodin 2EC into the United States (Bill of Lading No. SH6708432; Notice of Arrival Entry No. 231-4358127-2).
- 17. On or about January 25, 2012, Respondent distributed or sold the pesticide product Willowood Clethodin 2EC as those terms are defined in 2(gg) of FIFRA, 7 U.S.C. § 136(gg).
- 18. The pesticide referenced in Paragraph 16 was misbranded in that it was distributed by Respondent without the required accepted EPA labeling for the product.
- 19. Respondent violated Section 12(a)(1)(E) of FIFRA, 7 U.S.C. § 136j(a)(1)(E), in that it distributed a misbranded pesticide.

#### Count 2

- 20. The facts stated in paragraphs 11 through 13 are realleged and incorporated as if fully stated herein.
- 21. On or about January 30, 2012, Respondent imported a shipment of Willowood Clethodin 2EC into the United States (Notice of Arrival Entry No. 231-4358129-8).
- 22. On or about January 30, 2012, Respondent distributed or sold the pesticide product Willowood Clethodin 2EC as those terms are defined in 2(gg) of FIFRA, 7 U.S.C. § 136(gg).
- 23. The pesticide referenced in Paragraph 21 was misbranded in that it was distributed by Respondent without the required accepted EPA labeling for the product.
  - 24. Respondent violated Section 12(a)(1)(E) of FIFRA, 7 U.S.C. § 136j(a)(1)(E), in that

it distributed a misbranded pesticide.

#### Count 3

- 25. The facts stated in paragraphs 11 through 13 are realleged and incorporated as if fully stated herein.
- 26. On or about February 8 and 9, 2012, Respondent imported a shipment of Willowood Clethodin 2EC into the United States (Notice of Arrival Entry No. 231-4358660-2).
- 27. On or about February 8 and 9, 2012, Respondent distributed or sold the pesticide product "Willowood Clethodin 2EC" as those terms are defined in 2(gg) of FIFRA, 7 U.S.C. § 136(gg).
- 28. The pesticides referenced in Paragraph 26 were misbranded in that it was distributed by Respondent without the required accepted EPA labeling for the product.
- 29. Respondent violated Section 12(a)(1)(E) of FIFRA, 7 U.S.C. § 136j(a)(1)(E), in that it distributed a misbranded pesticide.

#### **CONSENT AGREEMENT**

- 1. For purposes of this proceeding, Respondent admits the jurisdictional allegations set forth above, and agrees not to contest EPA's jurisdiction in this proceeding or any subsequent proceeding to enforce the terms of the Final Order.
  - 2. Respondent neither admits nor denies the factual allegations set forth above.
- 3. Respondent waives its right to contest any issue of fact or law set forth above and its right to appeal the Final Order accompanying this Consent Agreement.
  - 4. Respondent and EPA agree to conciliate this matter without the necessity of a formal

hearing and to bear their respective costs and attorney's fees.

- 5. Nothing contained in the Final Order portion of this Consent Agreement and Final Order shall alter or otherwise affect Respondent's obligation to comply with all applicable federal, state, and local environmental statutes and regulations and applicable permits.
- 6. The undersigned representative of Respondent certifies that he or she is fully authorized to enter into the terms and conditions of this CAFO and to execute and legally bind Respondent to it.
- 7. Respondent certifies that by signing this CAFO that it is presently in compliance with FIFRA, 7 U.S.C. § 136 et. seq., and all regulations promulgated thereunder.
- 8. The effect of settlement as described in Paragraph 9 below is conditioned upon the accuracy of the Respondent's representations to EPA, as memorialized in Paragraph 7, above.
- 9. Respondent agrees that, in settlement of the claims alleged in this CAFO, Respondent shall pay a mitigated penalty of Twelve Thousand Six Hundred Dollars (\$12,600) as set forth in Paragraph 1 of the Final Order. Payment of this civil penalty in full shall resolve all civil and administrative claims for all violations of FIFRA alleged in this document. Complainant reserves the right to take any enforcement action with respect to any other violations of FIFRA or any other applicable law and/or regulation administered by the EPA
- 10. Respondent, in settlement of this matter, consents to the issuance of the Final Order hereinafter recited and consents to the payment of a civil penalty as specified in the Final Order.
- 11. <u>Late Payment Provisions</u>: Pursuant to 31 U.S.C. § 3717, EPA is entitled to assess interest and penalties on debts owed to the United States and a charge to cover the cost of processing and handling a delinquent claim. Respondent understands that its failure to timely

pay any portion of the civil penalty described in Paragraph 1 of the Final Order below may result in the commencement of a civil action in Federal District Court to recover the full remaining balance, along with penalties and accumulated interest. In such case, interest shall accrue thereon at the applicable statutory rate on the unpaid balance until such civil or stipulated penalty and any accrued interest are paid in full. A late payment handling charge of \$15 will be imposed after thirty (30) days and an additional \$15 will be charged for each subsequent thirty (30) day period. Additionally, as provided by 31 U.S.C. § 3717(e)(2), a six percent (6%) per annum penalty (late charge) may be assessed on any amount not paid within ninety (90) days of the due date.

### Final Order

Pursuant to Section 14 of FIFRA, as amended, 7 U.S.C. §136*l*, and according to the terms of the Consent Agreement set forth above, **IT IS HEREBY ORDERED THAT:** 

1. Respondent shall pay a civil penalty of Twelve Thousand Six Hundred Dollars (\$12,600.00) within thirty (30) days of the effective date of this Final Order. Such payment shall identify Respondent by name and docket number and made as follows:

If by certified or cashier's check, payment should be made payable to the "United States Treasury" and sent to the following address:

US Environmental Protection Agency Fines and Penalties Cincinnati Finance Center PO Box 979077 St. Louis, MO 63197-9000

If by wire transfer, payment should be directed to the Federal Reserve Bank of New York as follows:

Federal Reserve Bank of New York

ABA = 021030004

Account = 68010727

SWIFT address = FRNYUS33

33 Liberty Street

New York, NY 10045

Field Tag 4200 of the Fedwire message should read
"D 68010727 Environmental Protection Agency"

2. A copy of the check or other information confirming payment shall simultaneously be sent to the following:

Regional Hearing Clerk
U.S. Environmental Protection Agency
Region 7
901 North 5<sup>th</sup> Street
Kansas City, Kansas 66101;

and

Kent Johnson, Attorney
Office of Regional Counsel
U.S. Environmental Protection Agency
Region 7
901 North 5<sup>th</sup> Street
Kansas City, Kansas 66101.

- 3. No portion of the civil penalty or interest paid by Respondent pursuant to the requirements of this CAFO shall be claimed by Respondent as a deduction for federal, state, or local income tax purposes.
- 4. This CAFO shall be effective upon the filing of the Final Order by the Regional Hearing Clerk for EPA, Region 7. Unless otherwise stated, all time periods stated herein shall be calculated in calendar days from such date.

## COMPLAINANT:

# UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

By:

aren Flournoy

Director

Water, Wetlands, and Pesticides Division

Date:

By:

Kent Johnson

Attorney

Office of Regional Counsel

Date:

RESPONDENT:

WILLOWOOD USA LLC

y: Bran He

Title: President &CEO

Date: June 25, 2012

IT IS SO ORDERED. This Order shall become effective immediately.

ROBERT L. PATRICK

Regional Judicial Officer

U.S. Environmental Protection Agency

Region VII

Date:

# IN THE MATTER OF Willowood USA LLC, Respondent Docket No. FIFRA-07-2012-0028

#### CERTIFICATE OF SERVICE

I certify that a true and correct copy of the foregoing Order was sent this day in the following manner to the addressees:

Copy hand delivered to Attorney for Complainant:

Kent Johnson Assistant Regional Counsel Region 7 United States Environmental Protection Agency 901 N. 5th Street Kansas City, Kansas 66101

Copy by Certified Mail Return Receipt to:

Brian Heinze President and CEO Willowood USA 1600 NW Garden Valley Blvd. Suite #130 Roseburg, Oregon, 97471

Dated:

Kathy Robinson

Hearing Clerk, Region 7